1	2	3
Number of urban poor imparted skill training	16441	29898
Number of mandays of work generated under the wage employment (in lakhs)	5.50	3.93

District-wise details are not maintained in the Ministry and only State/UT-wise data are available.

PRIs to implement Centrally sponsored schemes

*334. SHRI A. VIJAYARAGHAVAN: Will the Minister of PANCHAYATI RAJ be pleased to state:

(a) whether the third meeting of State Ministers of Panchayati Raj had proposed to make Panchayati Raj Institutions (PRIs) play a key role in implementing the Centrally sponsored schemes;

(b) if so, whether the Competent Authority has approved the above proposal;

(c) if so, the details including steps taken/to be taken to implement the same;

(d) the details of steps taken/to be taken to identify such Centrally sponsored schemes as on today; and

(e) the details of the steps taken by State Governments in mainstreaming local self-Government institutions by devolving power and funds, State-wise and category-wise as on date?

THE MINISTER OF PANCHAYATI RAJ (SHRI MANI SHANKAR AIYAR): (a) to (d) Yes, Sir. A key priority of the Ministry of Pachayati Raj is to critically examine major Centrally Sponsored Schemes (CSSs) to ensure that in the design, articulation of their guidelines, and subsequently in implementation, the operationalizing of CSSs do not overlook the salience of Panchayats and Gram Sabhas. In September, 2004, the Prime Minister's Office approved a suggestion from the Ministry of Panchayati Raj that all Ministries operating CSSs should review their respective schemes in the light of the 73rd Constitutional Amendment, so that they are in consonance with Article 243 G read with Eleventh Schedule of the Constitution. The Eleventh Schedule has an illustrative listing of 29 matters that every State Government ought to devolve to Panchayats. It was further approved that the Ministry of Panchayati Raj should be consulted and its views incorporated in Notes prepared for Cabinet Committees, in respect of new Centrally Sponsored Schemes. Accordingly, The Ministry of Panchayati Raj has been in dialogue with Central Government Ministries over 2005 and 2006, and some modifications have been incorporated in some of the Centrally Sponsored Schemes. The Cabinet Secretary has repeatedly reminded Central Government Ministries of their responsibility towards incorporating appropriate modifications. However, the response pattern was not always sufficiently brisk.

In order to further galvanize this process, and at the request of the Minister for Panchayati Raj, Youth Affairs, Sports, and DONER, a Review Corrimittee has been

constituted in the Cabinet Secretariat with Secretary (Coordination and Public Grievances) and Secretary (Panchayati Raj) as Co-Chairs. This Review Committee has commenced its meetings on 17 August, 2007, and has already met with Secretaries of nine Central Ministries to determine the extent of centrality being accorded, in letter and spirit, in the guidelines issued by the Central Ministries, which determine the processes of implementation of the Centrally Sponsored Scheme. The review is expected to be completed by the end of September, 2007.

At the third meeting of the Council of Ministers of Panchayati Raj convened on 17-18 August, 2007 at Thiruvananthapuram, Kerala, under the Chairmanship of the Union Minister of Panchayati Raj, the Council in its conclusions, stated as follows:

''The Council of Ministers resolves that since Ministry of Panchayati Raj has been meticulously mapping the progress achieved across States, inclusive of the implements they are encountering in moving ahead, and there is now an enormous amount of State specific data compiled, and further since the dialogue with Central Ministries in respect of Centrally Sponsored Schemes is nearing completion through a Committee lodged in the Cabinet Secretariat, it would be appropriate that Chairman and Deputy Chairman of the Planning Commission be requested to convene a meeting of the National Development Council, chaired by Hon'ble Prime Minister on Panchayati Raj and Decentralized Planning''.

(e) The status of devolution of funds, functions and functionaries to the Panchayati Raj Institutions are given in the Statement.

Statement

State-wise and category-wise details of Status of Devolution of Funds, functions and functionaries to the Panchayati Raj Institutions

Functional devolution			Fiscal Devolution	Devolution of functionaries
Transfer of Subjects through Legislation	Subjects Covered under Activity Mapping	Comments		
1	2	3	4	5
Andhra Pradesh				
17	9	Activity Mapping is under finalisation	No Panchayat sector window in the budget. Panchayats get only SFC grants, some revenue assignments, CFC grants and SGRY/NREGA	Only General staff given, departmental staff answer to departments

1	2	3	4	5
Assam		Activity Mapping issued on 25th June, 2007 in which functions,		
29	29	functionaries and finances have been devolved in respect of 17 departments.		
Arunachal Pradesh				
	3	Activity Mapping not done.	No revenue assignments, only source of funds are CFC grants, NREGA, SGRY.	Only skeleton staff given
Bihar				
25	25	Committee looking at activity mapping.	CFC grants, NREGA, SGRY.	Only General staff given, departmental staff answer to departments
Chhattisgarh				
29	27	Activity Mapping under preparation, yet to be notified.	Panchayat sector budget window exists. In 2006-07, Rs. 803 crore, pertaining to 12 departments have been allocated to Panchayats.	Sahayak Gram Panchayat Adhikari, Gram Panchayat Adhikari, Clerical and Class IV cadres of Education Tribal Health and 7-8 other departments declared as dying cadres and new recruitment to these cadres is undertaken directly by the Panchayats. Chhattisgarh

1	2	3	4	5
				has been particularly successful in recruitment of new Shiksha Karmis at the level of the Janpad Panchayats. More than 30,000 teachers have been so recruited into local level cadres
Goa				
21	18	The Act itself extensively lists out the powers given to the Panchayats. In a sense, this itself constitutes activity mapping, though a separate exercise is also under way.	Tax revenues and non-tax revenues from devolved taxation powers	Village Panchayats can appoint employees other than Secretary or Gram Sevak using Panchayat funds. In ZPs, CEO and Adhyaksha of ZP have full control over ZP staff
Gujarat				
15	14	Activity mapping being worked out, but not completed and notified.	About Rs.3600 crore of development expenditure devolved to Panchayats (data for 2004-05)	2.2 lakh employees devolved to Panchayats, mainly on deputation from State Government to Panchayat level post, covering 11 departments

1	2	3	4	5
Haryana				
		In 1995 detailed executive orders were issued for devolution, in respect of 16 departments, but remained largely on paper. In February, 2006. Activity mapping was freshly issued for 10 departments.	Activity Mapping of February, 2006 gives funds for certain departments, such as health, public health, irrigation, agriculture, forest, social justice, women and child develop ment and animal husbandry Average Total funds devolved to each GPs (incl. 12th FC) is Rs. 4.38 lakhs.	Activity mapping of February, 2006 devolves staff through deemed deputation in respect of 3 departments.
29	10			-
Himachal Pradesh		General notification on devolution of functions issued for 15 departments in July, 1996. However, only 8		S t aff is with State Government Panchayat is appointing authority for 6 types of
26	15	of these have further issued notifications		employees of group C&D category. In addition, Panchayats can report on physical attendance in respect of 2 categories of people
Jharkhand				
No elections held to Panchayats				
Karnataka				
29	29	Activity Mapping completed in accordance with	Devolution of funds revisited and corrected in	Staff of all departments for which functional

1	2	3	4	5
		the recommendations of the GOI task force, in August, 2003.	October, 2004, to match functional devolution. 3561 crore of plan funds (mostly tied to schemes) and about Rs.4000 crore of non-plan funds devolved to Panchayasts per annum and placed in their accounts in treasuries and banks.	devolution undertaken, devolved to Panchayats on deputation. GPs can appoint Panchayat staff, except Panchayat secretary. All transfers within the district done by Committee headed by CEO of ZP
Kerala				
26	26	Responsibility mapping undertaken is now being revisited, 18 departments are covered.	Three categories of funds transferred to Panchayats, namely, (a) untied plan allocation, (b) allocation for different subjects transferred to LSGIs, including plan and non-plan funds tied to specific schemes (c) maintenance grant and general purpose grant. In 2005-06, Rs. 1375 crore was transferred to Panchayats.	Staff of 14 departments transferred to Panchayats, with disciplinary control and career review (through CRs) transferred to them
Madhya Pradesh				
		Fresh activity mapping completed by an NGO is under the consideration of	20 depanrnents indicate their funds that are to go to Panchayats. Each GP gets	All Class III village level functionaries converted into dying cadres and fresh

1	2	3	4	5
		the Government.	about Rs. 1 lakh	recruitments
23	23		as untied fund grant.	undertaken by Panchayats. These include Panchayat secretaries, primary school teachers, anganwadi workers etc.
Maharashtra				
		Activities devolved	Separate budget	All Group III
		to Panchayats are listed in the acti itself	window for transfer of State plan grants to Panchayats.	and IV Panchayat level functionaries to be appointed by Zilla
18	18			Panchayats. New amendment in 2003 brings all village level officials under the Village Panchayats.
Manipur				
		So far only	In 2005-06, Rs. 2.85	Staff of the
		departments of RD&PR, C&I, Fisheries and Art and culture have issued	crore for non-plan and Rs. 63.07 lakhs for plan have been devolved to Panchayats.	Government are posted to Panchayats and continue under the
22	22	departmental notifications for devolving funds and functionaries to panchayats.		control and superintendence of the Government.
Orissa				
		In October 2005,	Panchayats get	Officials of
		orders were issued on activity	plan and non-plan funds in respect	departments are to report to
25	9	mapping in 9	of a few	Panchayats in

1	2	3	4	5
		departments. It is now reported that 10 individual Government departments have issued orders in furtherance of the same.	departments, mainly RD, PR.	respect of transferred schemes. Panachayats do not make any appointments of their own
Punjab				
7	6	Devolution orders were issued in respect of 6 departments in October 2003. Now activity mapping has been completed for 29 matters and awaits Government approval.	Funds are not devolved to Panchayats, except CSS funds in respect of a few schemes, such as SGRY.	Seven departments propose to delegate powers of supervision to Panchayats. In health department, the powers of outsourcing the running of PHCs has been devolved to Panchayats. Recently. In education department, powers of recruitment of teachers has been given to Panchayats.
Rajasthan				
29	12	Activity mapping, based on the powers sanctioned to the Panchayats under the law is ready, pending approval of the Government	About Rs.135 crores given to Panchayats under the Finance Commission grants.	Officials of 8 departments placed with each Panchayat through deputation from Government.

1	2	3	4	5
Sikkim				
28	28	Activity mapping completed and notified by the Government in November, 2006	Untied block grants of Rs.10 lakhs given annually to GPs and Rs.50 lakhs to ZPs. 6 departments give their funds to Panchayats through cheques for schemes.	Staff on deputation from the Government Panchayat Secretary elected by the members. Draft Panchayati Raj service rules prepared by the State and is under examination by line departments.
Tamil Nadu				
29		Activity Mapping to be undertaken. A high level Committee under Chairpersonship of the Minister for Rural Development and local administration set up.	Onny SFC grants given to Panchayats. During 2005-06, about Rs.195 crore was given to Gram Panchayats.	At GP level, part-time clerks can be appointed by the Panchayat president. ZPs and Block Panchayats have no control over line department staff.
Tripura				
29	21	Government orders devolving functions to Panchayats ready for 12 departments	Funds are given to Panchayats under the gramodaya scheme. According to the recommendations of the SFC, the GPs are to get Rs.100 per capita, the PSIs Rs.60 and ZPs, Rs.40.	Staff in respect of 21 departments deputed to Panchayats from the Government, with Panchayats exercising powers of payment of salaries, grant of leave, writing of

1	2	3	4	5
			However, the full amounts are not released and they get only about 25 percent of this allocation.	CRs and disciplinary action.
Uttar Pradesh				
12		Functions relating to 12 departments, have been transferred to Panchayats. Activity mapping is still under the consideration of the Government.	Fund in respect of certain schemes transferred to Panchayats, such as poverty alleviation schemes, midday meals, rural markets SGRY and other CSSs. In addition about Rs.1174 crores have been given to Panchayats under the SFC recommendations.	GPs have power of verification of attendance of all village level workers. Village level functionaries of some departments were transferred to Gram Panchayats in 1999, but they were subsequently withdrawn
Uttaranchal				
14	9	Activity mapping was issued in September, 2006, but departments have not issued their notifications yet.	Funds pertaining to a few CSSs alone are transferred to Panchayats.	In January, 2005 executive orders were issued transferring powers of seeking information and supervision over employees of 14 departments to Panchayats.
West Bengal				
29	15	Activity mapping completed in November, 2005	Rs.278 crore of State funds devolved to	EO of the ZP made appointing

1	2	3	4	5
			Panchayats in 2005-06 as budget grants. Reported that total transfer of funds to Panchayats in 2005-06 was Rs. 1066 crore.	authority for all posts except group D posts at GP level, for which EO of Panchayat samiti is the appointing authority. This has been done by the WB Panchayat amendment Act, 2006. Each GP has 6 sanctioned posts.

Road fatalities in the country

*335. SHRIMATI HEMA MALINI: Will the Minister of SHIPPING, ROAD TRANSPORT AND HIGHWAYS be pleased to state:

(a) whether Government are aware that our country was amongst the highest in the world in road fatalities in 1995 and such fatalities are unabated;

(b) if so, whether it is high time to frame a national policy to prevent and reduce traffic fatalities; and

(c) if so, by when it is expected to be framed and implemented in order to save hundreds of lives?

THE MINISTER OF SHIPPING, ROAD TRANSPORT AND HIGHWAYS (SHRI T.R BAALU): (a) The available road crash fatalities per one lakh population in respect of some selected developed and developing countries from the year 1995 to 2004 are as under:—